Draft Order laid before Parliament under section 117(2) of the Local Democracy, Economic Development and Construction Act 2009 and section 112(3) of the Deregulation Act 2015, for approval by resolution of each House of Parliament.

DRAFT STATUTORY INSTRUMENTS

2019 No. 0000

LOCAL GOVERNMENT, ENGLAND

EDUCATION, ENGLAND

The Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority (Adult Education Functions) Order 2019

Made - - - - ***

Coming into force in accordance with article 1

The Secretary of State, in exercise of the powers conferred by sections 105A(1)(a), (2)(a), (3)(a) and (b), and (7), 114(1) and 117(5) of the Local Democracy, Economic Development and Construction Act 2009(**a**) ("the Local Democracy Act"), and section 112(1) and (2)(b) of the Deregulation Act 2015(**b**) makes the following Order:

In accordance with section 105B(1) of the Local Democracy Act(**c**), the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority and each of the constituent councils(**d**) whose areas are within the area of the Combined Authority has consented to the making of this Order.

The Secretary of State considers that the making of this Order is likely to improve the exercise of statutory functions in the area to which the Order relates.

In accordance with section 105B(9) of the Local Democracy Act, the Secretary of State has laid before Parliament a report explaining the effect of this Order and explaining why the Secretary of State considers it appropriate to make this Order.

A draft of this statutory instrument has been laid before, and approved by a resolution of, each House of Parliament pursuant to section 117(2) of the Local Democracy Act and section 112(3) of the Deregulation Act 2015.

(**a**) 2009 c. 20. Section 105A was inserted by section 7 of the Cities and Local Government Devolution Act 2016 (c.1) ("the 2016 Act"). Section 114 was amended by Schedule 5 to the 2016 Act. Section 117 was amended by section 13 of the Localism Act 2011 (c. 20) and by section 23 of, and paragraphs 17 and 29(1) and (2) of Schedule 5 to, the 2016 Act.

(**b**) 2015.c.20.

(**c**) Section 105B was inserted by section 7 of the Cities and Local Government Devolution Act 2016 (c. 1).

(**d**) The constituent councils of the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority are the councils for the local government areas of Newcastle Upon Tyne, North Tyneside and Northumberland.

PART 1

General

Citation, commencement and application

1.—(1) This Order may be cited as the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority (Adult Education Functions) Order 2019 and comes into force on the day after the day on which it is made.

(2) Part 2 of this Order applies only in relation to the provision of education or training in an academic year beginning on or after 1st August 2020.

(3) In paragraph (2), "academic year" means a period beginning with 1st August and ending with the next 31st July.

Interpretation

2. In this Order—

"the 2009 Act" means the Apprenticeships, Skills, Children and Learning Act 2009(**a**);

"a person subject to adult detention" has the meaning given by section 121(4)(**b**) of the 2009 Act;

"apprenticeship training" has the meaning given by section 83(5)(**c**) of the 2009 Act;

"the Area" means the area of the Combined Authority; and

"the Combined Authority" means the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority, a body corporate established under the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority (Establishment and Functions) Order 2018(**d**).

PART 2

Adult education functions of the Secretary of State transferred to the Combined Authority or to be exercisable concurrently with the Combined Authority

Transfer of functions from the Secretary of State to the Combined Authority in relation to the Area

3.—(1) Subject to paragraph (2), the functions of the Secretary of State set out in the following provisions of the 2009 Act are exercisable by the Combined Authority in relation to the Area—

(a) section 86 (education and training for persons aged 19 or over and others subject to adult detention)(**e**);

(**a**) 2009 c. 22

(**b**) Section 121 was amended by paragraph 30 of Schedule 1 to the Technical and Further Education Act 2017 (c.19); paragraph 22 of Part 2 of Schedule 1, and paragraph 27 of Part 1 of Schedule 14, to the Deregulation Act 2015 (c.20); and by paragraph 8 of Schedule 18 to the Education Act 2011 (c.21).

(**c**) Section 83 was amended by paragraph 14 of Part 2 of Schedule 1, and paragraph 4 of Part 1 of Schedule 14, to the Deregulation Act 2015 (c. 20); by paragraph 89 of Part 2 of Schedule 3 to the Children and Families Act 2014 (c.6); and by paragraph 5 of Schedule 18 to the Education Act 2011 (c.21).

(**d**) S.I. 2018/1133.

(**e**) Section 86 was amended by paragraphs 1, 2 and 9 of Part 1 of Schedule 14 to the Deregulation Act 2015 (c.20); by paragraphs 88 and 90 of Part 2 of Schedule 3 to the Children and Families Act 2014 (c. 6); and by section 30 of, and paragraphs 1 and 7 of Schedule 18 to, the Education Act 2011 (c.21).

(b) section 87 (learning aims for persons aged 19 or over: provision of facilities)(**a**); and

(c) section 88 (learning aims for persons aged 19 or over: payment of tuition fees)(**b**).

(2) The functions mentioned in paragraph (1) do not include —

(a) any functions relating to apprenticeship training;

(b) any functions relating to a person subject to adult detention; or

(c) any power to make regulations or orders.

(3) The functions mentioned in paragraph (1) are exercisable by the Combined Authority instead of by the Secretary of State.

Functions of the Secretary of State to be exercisable concurrently with the Combined Authority in relation to the Area

4.—(1) Subject to paragraph (2), the functions of the Secretary of State set out in the following provisions of the 2009 Act are exercisable by the Combined Authority in relation to the Area—

(a) section 90 (encouragement of education and training for persons aged 19 or over and others subject to adult detention)(**c**); and

(b) section 100(1)(provision of financial resources)(**d**).

(2) The functions mentioned in paragraph (1) do not include—

(a) any function relating to apprenticeship training; or

(b) any function relating to a person subject to adult detention.

(3) The functions mentioned in paragraph (1) are exercisable concurrently with the Secretary of State in relation to the Area.

Conditions on the exercise of functions mentioned in articles 3 and 4

5.—(1) The Combined Authority must adopt rules of eligibility for awards by an institution to which it makes grants, loans or other payments under section 100(1) of the 2009 Act in accordance with any direction given by the Secretary of State.

(2) In exercising the functions mentioned in articles 3 and 4, the Combined Authority must have regard to guidance issued by the Secretary of State for the purpose of this article (as amended from time to time or as replaced by a subsequent document)(**e**).

(3) In subsection (1), "award" has the same meaning as in regulation 2 of the Fees and Awards (England) Regulations 2007(**f**).

Modification of provisions in the 2009 Act

6. For the purpose of the exercise by the Combined Authority of the functions mentioned in articles 3 and 4, sections 86 to 88, 90, 100, 101, 103, 115 and 121 of the 2009 Act apply in relation to the Combined Authority with the modifications set out in the Schedule.

(**a**) Section 87 was amended by paragraphs 1 and 10 of Part 1 of Schedule 14 to the Deregulation Act 2015 (c.20); and by paragraph 91 of Part 2 of Schedule 3 to the Children and Families Act 2014 (c.6).

(**b**) Subsection (1) is amended by section 114(2) of the Digital Economy Act 2017 (c.30), on a date to be appointed. Section 88 was amended by paragraph 11 of Part 1 of Schedule 14 to the Deregulation Act 2015 (c.20) and by section 73 of the Education Act 2011 (c 21).

(**c**) Section 90 was amended by paragraphs 5 and 20 of Part 2 of Schedule 1, and paragraphs 1 and 12 of Part 1 of Schedule 14, to the Deregulation Act 2015 (c.20).

(**d**) Section 100 was amended by section 27 of the Enterprise Act 2016 (c.12); by Schedules 1 and 14 to the Deregulation Act 2015 (c.20); and by paragraphs 1 and 9 of Schedule 18 to the Education Act 2011 (c.21).

(**e**) The Secretary of State's guidance was published on 23rd July 2018 and is available at https://www.gov.uk/government/publications?departments%5B%5D=department-for-education. Copies are available on request from the Department for Education, 20 Great Smith Street, London SW1P 3BT.

(**f**) S.I. 2007/779, as amended by S.I. 2007/2263, S.I. 2010/1172, S.I. 2010/1941, S.I. 2011/87, S.I. 2011/1043, S.I. 2011/1987, S.I. 2012/765, S.I. 2012/956, S.I. 2012/1653, S.I. 2015/971, S.I. 2016/584, S.I. 2017/114, and S.I. 2018/137.

PART 3

Amendments to the Counter-Terrorism and Security Act 2015

Amendments to the Counter-Terrorism and Security Act 2015

7.—(1) Part 1 of Schedule 6 (Specified authorities) to the Counter-Terrorism and Security Act 2015(**a**) is amended as follows.

(2) In the entry under the heading "Education, child care etc" that begins with "The provider of education or training"—

(a) after "Secretary of State or" insert "a combined authority established under section 103 of the Local Democracy, Economic Development and Construction Act 2009"; and

(b) omit "the Chief Executive of Skills Funding"(**b**).

Name
Minister of State
Department for Education

Date

SCHEDULE

Article 6

Modification of provisions of the 2009 Act in their application in relation to the Combined Authority

1. All references to provisions in this Schedule are to provisions in the 2009 Act.

2. Section 86 has effect as if—

(a) in subsection (1), for each reference to "Secretary of State" there were substituted a reference to "Combined Authority";

(b) subsection (1)(b) were omitted but not "and" at the end;

(c) in subsection (1)(c), for "paragraphs (a) and (b)", there were substituted "paragraph (a)";

(d) in subsection (5), the words "(except so far as relating to facilities for persons subject to adult detention)" were omitted;

(e) in subsection (6), paragraph (c) in the definition of "training" were omitted; and

(f) in subsection (7), the words "or (b)" were omitted.

3. Section 87 has effect as if for each reference to "Secretary of State", there were substituted a reference to "Combined Authority".

4. Section 88 has effect as if in subsections (1), (2)(b), (2A), (3), (4)(b) and (6)(a) for each reference to "Secretary of State", there were substituted a reference to "Combined Authority".

5. Section 90 has effect as if—

(a) in subsection (1), for the first reference to "Secretary of State", there were substituted a reference to "Combined Authority";

(b) in subsection (1)(a), for "section 86(1)(a) and (b)", there were substituted "section 86(1)(a)"; and

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(**a**) 2015 c.6.
(**b**) Section 64 of the Deregulation Act 2015 (c.20) abolished the office of the Chief Executive of Skills Funding.

(c) in subsection (1)(a), (b) and (c) for each reference to "Secretary of State's remit" there were substituted the words "Combined Authority's remit".

6. Section 100 has effect as if—

(a) in subsection (1), for the reference to "Secretary of State" there were substituted "Combined Authority";

(b) in subsection (1)(a), for the reference to "Secretary of State's remit" there were substituted "Combined Authority's remit";

(c) in subsection (3), for each reference to "Secretary of State" there were substituted a reference to "Combined Authority"; and

(d) in subsection (4), for the reference to "Secretary of State" there were substituted a reference to "Combined Authority".

7. Section 101(Financial resources: conditions)(**a**) has effect as if for each reference to "Secretary of State" there were substituted a reference to "Combined Authority".

8. Section 103(Means tests) (**b**) has effect as if—

(a) for the reference to "Secretary of State" there were substituted a reference to "Combined Authority"; and

(b) the words "or (1A)" were omitted.

9. Section 115(Persons with special educational needs)(**c**) has effect as if—

(a) for the reference to "Secretary of State", there were substituted "Combined Authority";

(b) in subsection (2)(a), the word ", and" were omitted; and

(c) in subsection (2), paragraph (b) were omitted.

10. Section 121(Interpretation of Part) (**d**) has effect as if—

(a) in subsection (1), there were added at the appropriate place—

"Combined Authority" means the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority, a body corporate established under the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority (Establishment and Functions) Order 2018";

(b) in subsection (2)—

(i) for the reference to "Secretary of State's remit", there were substituted the words "Combined Authority's remit"; and

(ii) in paragraph (a), the words "or (b)" were omitted; and

(c) in subsection (3)—

(i) for the reference to "Secretary of State's remit", there were substituted the words "Combined Authority's remit"; and

(ii) paragraphs (a) and (aa) were omitted.

(**a**) Section 101 was amended by paragraphs 3 and 14 of Part 1 of Schedule 14 to the Deregulation Act 2015(c. 20).

(**b**) Section 103 was amended by paragraphs 4 and 16 of Part 1 of Schedule 14 to the Deregulation Act 2015 (c.20).

(**c**) Section 115 was amended by paragraph 23 of Part 1 of Schedule 14 to the Deregulation Act 2015(c. 20); and by paragraphs 88 and 93 of Part 2 of Schedule 3 to the Children and Families Act 2014 (c. 6).

(**d**) Subsection (1) is amended by paragraphs 1 and 30 of Schedule 1 to the Technical and Further Education Act 2017 (c.19) on a date to be appointed. Section 121 was amended by paragraph 22 of Part 1 of Schedule 1 and paragraph 27 of Part 1 of Schedule 14 to the Deregulation Act 2015 (c.20); and by paragraphs 1 and 12 of Schedule 18 to the Education Act 2011 (c.21).

EXPLANATORY NOTE

(This note is not part of the Order)

This Order provides for the conferral of certain adult education functions of the Secretary of State under the Apprenticeships, Skills, Children and Learning Act 2009 ("the 2009 Act") on the Newcastle Upon Tyne, North Tyneside and Northumberland Combined Authority ('the Combined Authority').

Article 1 of the Order provides for coming into force on the day after the day the Order is made; and for Part 2 to apply only in relation to the provision of education or training in an academic year beginning on or after 1st August 2020. This enables the Combined Authority to carry out the functions in relation to the 2020/21 academic year from the day the Order comes into force.

Article 3 of the Order provides for the transfer to the Combined Authority of adult education functions under section 86 to 88 of the 2009 Act, with the exception of such functions relating to apprenticeship training, a person subject to adult detention or any power to make regulations or orders. The transferred functions will be exercisable by the Combined Authority instead of by the Secretary of State in relation to the area of the Combined Authority.

Article 4 also provides for the functions of the Secretary of State under section 90 of the 2009 Act, which relate to the encouragement of education and training for persons aged 19 or over, and under section 100(1) of that Act, which relate to the provision of financial resources, to be exercisable by the Combined Authority in relation to the area. The functions will be exercisable by the Combined Authority concurrently with the Secretary of State.

Article 5 sets conditions on the exercise of the functions mentioned in Articles 3 and 4. The Combined Authority must adopt rules of eligibility for awards by an institution to which it makes grants, loans or other payments under section 100(1) of the 2009 Act in accordance with any direction given by the Secretary of State. In addition, in exercising the transferred functions, the Combined Authority must have regard to guidance issued by the Secretary of State (as amended from time to time or replaced by a subsequent document).

Article 6 and the Schedule to the Order apply certain provisions of the 2009 Act with modifications to the Combined Authority for the purpose of the Combined Authority exercising the functions conferred on it by articles 3 and 4.

Article 7 amends paragraph 1 of Schedule 6 to the Counter-Terrorism and Security Act 2015 to insert a reference to a combined authority and omit the reference to the Chief Executive of Skills Funding.

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