STATUTORY INSTRUMENTS

2025 No. 1077

SOCIAL SECURITY

The Income-related Benefits (Subsidy to Authorities) Amendment Order 2025

Made - - - -	*13th October 2025*
Laid before Parliament	*14th October 2025*
Coming into force - -	*4th November 2025*

The Secretary of State makes this Order in exercise of the powers conferred by sections 140B(1), (3), (4) and (4A), 140C(1), (1A), (2), (3) and (4), 140F(2) and 189(1), (4), (6) and (7) of the Social Security Administration Act 1992(**a**).

In accordance with section 189(8) of that Act(**b**), the Secretary of State has obtained the consent of the Treasury.

In accordance with section 176(1)(b) of that Act(**c**), the Secretary of State has consulted with organisations appearing to the Secretary of State to be representative of the authorities concerned.

Citation, commencement and extent

1. —(1) This Order may be cited as the Income-related Benefits (Subsidy to Authorities) Amendment Order 2025 and comes into force on 4th November 2025.

(2) This Order extends to England and Wales and Scotland.

(**a**) 1992 c. 5. Sections 140B, 140C and 140F were inserted by paragraph 4 of Schedule 12 to the Housing Act 1996 (c. 52). Section 140B(1) was amended by paragraph 7 of Schedule 1 to the Social Security Administration (Fraud) Act 1997 (c. 47) ("the Fraud Act"). Section 140B(4) was substituted and section 140B(4A) was inserted by section 10 of the Fraud Act. Section 140C(1A) was inserted by paragraph 37 of Schedule 7 to the Local Government Act 2003 (c. 26). Sections 140B, 140C and 140F were repealed by Part 1 of Schedule 14 to the Welfare Reform Act 2012 (c. 5) so far as they relate to the abolition of council tax benefit. There are amendments to section 189(1), (4) and (6) which are not relevant to this Order. Section 189(7) was amended by paragraph 24 of Schedule 9 to the Local Government Finance Act 1992 (c. 14) and by paragraph 10 of Schedule 1 to the Fraud Act.

(**b**) Relevant amendments were made by paragraph 3(5) of Schedule 13 to the Housing Act 1996 and paragraph 3 of Schedule 4 to the Tax Credits Act 2002 (c. 21).

(**c**) Section 176(1)(b) was amended by paragraph 3(4) of Schedule 13 to the Housing Act 1996.

Amendment of the Income-related Benefits (Subsidy to Authorities) Order 1998 and application of amendments

2.—(1) The Income-related Benefits (Subsidy to Authorities) Order 1998(**a**) is amended in accordance with articles 3 to 8.

(2) Articles 3, 5, 6 and 7 and the Schedule apply for the purpose of determining subsidy payable for the relevant year(**b**) beginning on 1st April 2024.

(3) Article 8 applies for the purpose of determining subsidy payable for the relevant year beginning on 1st April 2025.

Housing Benefit Assurance Process

3. In article 2 (interpretation of Parts 2 and 4), in the definition of "HBAP", for "1st April 2024" substitute "28th April 2025"(**c**).

Deductions to be made in calculating subsidy: overpayment

4. In article 19 (deductions to be made in calculating subsidy)—

(a) in paragraph (1), for "paragraph (4)" substitute "paragraphs (3A), (3B) and (4)";

(b) after paragraph (3) insert—

"(3A) Paragraph (3B) applies for the purpose of determining the amount of subsidy payable for a relevant year beginning on or after 1st April 2024.

(3B) Where an overpayment of a type specified in any of sub-paragraphs (e) to (g) of paragraph (1) was made in any earlier relevant year, the amount deducted for that overpayment under article 11(2)(b) may, where the authority considers it appropriate, be limited to the amount of subsidy calculated in accordance with article 13(b) which is attributable to that overpayment.

(3C) In paragraph (3B), "earlier relevant year" means a relevant year earlier than that in which the deduction takes place.".

The amount of an authority's subsidy

5. For Schedule 1 (sums to be used in the calculation of subsidy) substitute the Schedule 1 set out in the Schedule to this Order.

Additional amount of subsidy: Verify Earnings and Pension Alerts Service

6. In Schedule 1ZB (additional amount of subsidy: Verify Earnings and Pension Alerts Service), in paragraph 2 (additional amount: relevant year beginning with 1st April 2024)—

(a) for "is the amount" substitute "is the sum of the amounts";

(b) at the end insert "and in the Housing Benefit Circular HB S8/2024 first published by the Department for Work and Pensions on 20th December 2024(**d**)".

(**a**) S.I. 1998/562 ("the 1998 Order"); relevant amending instruments are S.I. 2004/646, 2005/369, 2009/2580, 2010/2509, 2011/2957, 2018/985, 2021/1031, 2023/1040 and 2024/1092.

(**b**) See article 1(2) of the 1998 Order for the meaning of "relevant year". See section 140G of the Social Security Administration Act 1992 for the definition of "year".

(**c**) See, in relation to the financial year ending March 2025, https://www.gov.uk/government/publications/housing-benefit-assurance-process-hbap#full-publication-update-history. The relevant HBAP publication is contained in HBAP Module 1 and Module 6.

(**d**) See https://www.gov.uk/government/publications/housing-benefit-subsidy-circulars-2024/s82024-additional-funding-for-the-verify-earnings-and-pensions-service-for-the-financial-year-ending-march-2025.

Additional amount of subsidy: Housing Benefit Award Accuracy Initiative

7. In Schedule 1ZC (additional amount of subsidy: Housing Benefit Award Accuracy Initiative)—

(a) in paragraph 1 (interpretation), in the definition of "HBAAI", for "Housing Benefit Circular HB A4/2023" to the end of that definition substitute "Housing Benefit Circular HB A5/2024 first published by the Department for Work and Pensions on 23rd April 2024(**a**)";

(b) in paragraph 2 (additional amount: relevant year beginning on 1st April 2023)—

(i) in the heading, for "1st April 2023" substitute "1st April 2024";

(ii) for "1st April 2023" substitute "1st April 2024";

(iii) for "Housing Benefit Circular" to the end substitute "Housing Benefit Circular HB S5/2024 first published by the Department for Work and Pensions on 23rd April 2024(**b**)".

Rent rebate deductions from the subsidy of an authority in Wales

8. In Schedule 4A (rent rebate limitation deductions (Housing Revenue Account dwellings): authorities in Wales)—

(a) in paragraph 3(2), for "1st April 2024 is 0.397" substitute "1st April 2025 is 0.369";

(b) for paragraph 4, but not including the heading, substitute—

"4. The amounts for the relevant year beginning on 1st April 2025 for the purposes of paragraph 2 are as follows—

Local authority	(1) Specified amount "O" (£)	(2) Guideline rent increase "P" (£)
Caerphilly County Borough Council	121.35	3.58
Cardiff City Council	136.94	3.78
Carmarthenshire County Council	120.50	3.41
Denbighshire County Council	121.63	3.18
Flintshire County Council	127.12	5.04
Isle of Anglesey County Council	122.29	4.96
Pembrokeshire County Council	123.35	4.51
Powys County Council	124.51	3.83
Swansea City Council	122.24	3.01
Vale of Glamorgan Council	135.42	5.18
Wrexham County Borough Council	125.17	3.64".

(**a**) See https://www.gov.uk/government/publications/housing-benefit-adjudication-circulars-2024/a52024-housing-benefit-award-accuracy-initiative-for-the-financial-year-ending-march-2025.

(**b**) See https://www.gov.uk/government/publications/housing-benefit-subsidy-circulars-2024/s52024-housing-benefit-award-accuracy-initiative-funding-for-the-financial-year-ending-march-2025-for-local-authorities-participating-from-1-april-20.

Signed by authority of the Secretary of State for Work and Pensions

Stephen Timms
Minister of State
13th October 2025 Department for Work and Pensions

We consent

Taiwo Owatemi
Christian Wakeford
13th October 2025 Two of the Lords Commissioners of His Majesty's Treasury

SCHEDULE

Article 5

Substitution of Schedule 1 to the Income-related Benefits (Subsidy to Authorities) Order 1998

"SCHEDULE 1

Article 12(1)(b)

Sums to be used in the calculation of subsidy

Relevant Year 2024-2025

Local authority	Administration subsidy (£)
England	
Adur District Council	168,550
Amber Valley Borough Council	329,797
Arun District Council	405,459
Ashfield District Council	372,208
Ashford Borough Council	338,604
Babergh District Council	190,118
London Borough of Barking and Dagenham	924,124
London Borough of Barnet	1,509,250
Barnsley Borough Council	858,497
Basildon District Council	600,000
Basingstoke and Deane District Council	389,904
Bassetlaw District Council	317,124
Bath and North East Somerset Council	447,937
Bedford Borough Council	520,834
London Borough of Bexley	607,226
Birmingham City Council	6,268,442
Blaby District Council	151,595
Blackburn with Darwen Borough Council	521,838
Blackpool Borough Council	697,235
Bolsover District Council	245,893

Local authority	Administration subsidy (£)
Bolton Metropolitan Borough Council	1,005,095
Boston Borough Council	191,453
Bournemouth, Christchurch and Poole Council	1,262,294
Bracknell Forest Borough Council	272,330
Bradford Metropolitan Borough Council	1,650,227
Braintree District Council	364,025
Breckland District Council	329,374
London Borough of Brent	1,704,405
Brentwood District Council	137,613
Brighton and Hove Council	1,188,488
Bristol City Council	1,675,554
Broadland District Council	218,023
London Borough of Bromley	866,470
Bromsgrove District Council	178,055
Broxbourne Borough Council	271,237
Broxtowe Council	248,500
Buckinghamshire Council	1,005,797
Burnley Borough Council	386,005
Bury Metropolitan Borough Council	560,142
Calderdale Borough Council	847,713
Cambridge City Council	348,172
London Borough of Camden	1,512,857
Cannock Chase District Council	262,263
Canterbury City Council	402,811
Castle Point District Council	189,776
Central Bedfordshire Council	555,680
Charnwood Borough Council	348,005
Chelmsford Borough Council	383,259
Cheltenham Borough Council	300,956
Cherwell District Council	316,902

Local authority	Administration subsidy (£)
Cheshire East Council	795,516
Cheshire West and Chester Council	918,617
Chesterfield Borough Council	403,765
Chichester District Council	291,437
Chorley Borough Council	280,499
City of London	63,711
Colchester Borough Council	466,042
Cornwall Council	1,741,459
Cotswold District Council	182,942
Coventry City Council	1,133,518
Crawley Borough Council	382,034
London Borough of Croydon	1,670,074
Cumberland Council	790,882
Dacorum Borough Council	417,986
Darlington Borough Council	383,739
Dartford Borough Council	252,084
Derby City Council	847,985
Derbyshire Dales District Council	141,412
Doncaster Metropolitan Borough Council	1,039,593
Dorset Council	924,249
Dover District Council	378,576
Dudley Metropolitan Borough Council	916,034
Durham County Council	2,022,609
London Borough of Ealing	1,586,025
East Cambridgeshire District Council	178,328
East Devon District Council	308,618
East Hampshire District Council	202,625
East Hertfordshire District Council	278,434
East Lindsey District Council	464,725
East Riding of Yorkshire Council	708,395

Local authority	Administration subsidy (£)
East Staffordshire Borough Council	259,301
East Suffolk Council	677,920
Eastbourne Borough Council	431,971
Eastleigh Borough Council	268,364
Elmbridge Borough Council	278,068
London Borough of Enfield	1,847,508
Epping Forest District Council	294,276
Epsom and Ewell Borough Council	165,386
Erewash Borough Council	330,843
Exeter City Council	390,214
Fareham Borough Council	171,233
Fenland District Council	292,434
Folkestone and Hythe District Council	355,028
Forest of Dean District Council	220,002
Fylde Borough Council	205,171
Gateshead Borough Council	870,065
Gedling Borough Council	266,689
Gloucester City Council	386,093
Gosport Borough Council	247,779
Gravesham Borough Council	278,169
Great Yarmouth Council	422,613
Royal Borough of Greenwich	1,504,546
Guildford Borough Council	272,761
London Borough of Hackney	2,398,650
Halton Borough Council	544,854
London Borough of Hammersmith and Fulham	1,122,434
Harborough District Council	137,026
London Borough of Haringey	1,704,846
Harlow District Council	337,603
Harrow Council	807,776

Local authority	Administration subsidy (£)
Hart District Council	120,109
Hartlepool Borough Council	481,089
Hastings Borough Council	480,262
Havant Borough Council	269,884
London Borough of Havering	630,461
Herefordshire Council	453,778
Hertsmere Borough Council	290,159
High Peak Borough Council	231,061
London Borough of Hillingdon	953,925
Hinckley and Bosworth Borough Council	213,125
Horsham District Council	266,478
London Borough of Hounslow	1,015,552
Huntingdonshire District Council	333,564
Hyndburn Borough Council	310,681
Ipswich Borough Council	483,036
Isle of Wight Council	476,343
Council of the Isles of Scilly	1,734
London Borough of Islington	1,665,897
Royal Borough of Kensington and Chelsea	1,083,719
Kings Lynn and West Norfolk Borough Council	382,044
Hull City Council	1,283,677
Royal Borough of Kingston upon Thames	467,322
Kirklees Metropolitan Borough Council	1,251,555
Knowsley Borough Council	742,248
London Borough of Lambeth	1,933,882
Lancaster City Council	427,456
Leeds City Council	2,558,738
Leicester City Council	1,181,395
Lewes District Council	274,856
London Borough of Lewisham	1,817,443

Local authority	Administration subsidy (£)
Lichfield District Council	199,705
City of Lincoln Council	368,608
Liverpool City Council	2,640,160
Luton Borough Council	685,036
Maidstone Borough Council	390,736
Maldon District Council	131,415
Malvern Hills District Council	179,312
Manchester City Council	2,733,908
Mansfield District Council	366,414
Medway Council	738,065
Melton Borough Council	106,717
London Borough of Merton	549,716
Mid Devon District Council	184,463
Mid Suffolk District Council	176,135
Mid Sussex District Council	259,793
Middlesbrough Council	657,029
Milton Keynes Borough Council	816,257
Mole Valley District Council	185,274
New Forest District Council	373,181
Newark and Sherwood District Council	305,426
Newcastle-Under-Lyme Borough Council	323,447
Newcastle City Council	1,312,597
London Borough of Newham	1,841,037
North Devon District Council	277,024
North East Derbyshire District Council	282,630
North East Lincolnshire Council	575,860
North Hertfordshire District Council	287,657
North Kesteven District Council	213,616
North Lincolnshire Council	459,772
North Norfolk District Council	287,693

Local authority	Administration subsidy (£)
North Northamptonshire Council	832,091
North Somerset Council	579,809
North Tyneside Borough Council	731,183
North Warwickshire District Council	154,583
North West Leicestershire District Council	207,130
North Yorkshire Council	1,346,339
Northumberland County Council	934,537
Norwich City Council	634,059
Nottingham City Council	1,419,394
Nuneaton and Bedworth Borough Council	388,016
Oadby and Wigston Borough Council	101,030
Oldham Borough Council	838,458
Oxford City Council	456,851
Pendle Borough Council	267,404
Peterborough City Council	678,063
Plymouth City Council	996,596
Portsmouth City Council	891,714
Preston Borough Council	497,529
Reading Borough Council	564,803
London Borough of Redbridge	1,000,025
Redcar and Cleveland Borough Council	543,213
Redditch Borough Council	252,162
Reigate and Banstead Borough Council	309,035
Ribble Valley Borough Council	92,377
London Borough of Richmond upon Thames	484,871
Rochdale Borough Council	879,897
Rochford District Council	145,810
Rossendale Borough Council	197,127
Rother District Council	259,244
Rotherham Borough Council	919,858

Local authority	Administration subsidy (£)
Rugby Borough Council	238,394
Runnymede Borough Council	178,073
Rushcliffe Borough Council	184,514
Rushmoor Borough Council	285,738
Rutland County Council	73,346
Salford City Council	1,187,209
Sandwell Metropolitan Borough Council	1,161,275
Sefton Metropolitan Borough Council	1,023,200
Sevenoaks District Council	250,131
Sheffield City Council	2,005,302
Shropshire Council	719,302
Slough Borough Council	507,453
Solihull Metropolitan Borough Council	535,120
Somerset Council	1,524,673
South Cambridgeshire District Council	291,522
South Derbyshire District Council	183,769
South Gloucestershire Council	500,308
South Hams District Council	209,496
South Holland District Council	193,697
South Kesteven District Council	317,015
South Norfolk District Council	261,776
South Oxfordshire District Council	245,188
South Ribble Borough Council	220,430
South Staffordshire District Council	233,612
South Tyneside Council	752,717
Southampton City Council	981,406
Southend-on-Sea City Council	677,833
London Borough of Southwark	1,968,200
Spelthorne Borough Council	234,185
St Albans District Council	278,504

Local authority	Administration subsidy (£)
St Helens Borough Council	689,428
Stafford Borough Council	262,194
Staffordshire Moorlands District Council	169,213
Stevenage Borough Council	292,537
Stockport Borough Council	741,802
Stockton-on-Tees Borough Council	657,685
Stoke-on-Trent City Council	955,837
Stratford-on-Avon District Council	270,289
Stroud District Council	259,522
Sunderland City Council	1,265,287
Surrey Heath Borough Council	142,664
London Borough of Sutton	645,052
Swale Borough Council	450,601
Swindon Borough Council	614,102
Tameside Metropolitan Borough Council	887,945
Tamworth Borough Council	215,578
Tandridge District Council	185,839
Teignbridge District Council	328,415
Telford and Wrekin Council	624,162
Tendring District Council	506,017
Test Valley Borough Council	258,264
Tewkesbury Borough Council	185,076
Thanet District Council	568,814
Three Rivers Council	201,957
Thurrock Borough Council	466,529
Tonbridge and Malling District Council	279,338
Torbay Council	544,037
Torridge District Council	184,048
London Borough of Tower Hamlets	2,104,618
Trafford Metropolitan Borough Council	610,943

Local authority	Administration subsidy (£)
Tunbridge Wells Borough Council	265,821
Uttlesford District Council	157,728
Vale of White Horse District Council	242,887
Wakefield Council	1,191,510
Walsall Borough Council	978,019
London Borough of Waltham Forest	1,029,420
London Borough of Wandsworth	1,508,603
Warrington Borough Council	563,462
Warwick District Council	284,406
Watford Borough Council	300,487
Waverley Borough Council	237,655
Wealden District Council	277,466
Welwyn Hatfield District Council	370,287
West Berkshire Council	336,017
West Devon Borough Council	131,940
West Lancashire District Council	294,801
West Lindsey District Council	251,109
West Northamptonshire Council	912,188
West Oxfordshire District Council	210,282
West Suffolk Council	404,717
City of Westminster	1,576,904
Westmorland and Furness Council	501,989
Wigan Council	1,018,723
Wiltshire Council	1,029,483
Winchester City Council	250,881
Royal Borough of Windsor and Maidenhead	286,152
Wirral Borough Council	1,298,734
Woking Borough Council	222,898
Wokingham District Council	208,338
Wolverhampton City Council	1,022,685

Local authority	Administration subsidy (£)
Worcester City Council	284,220
Worthing Borough Council	333,327
Wychavon District Council	275,362
Wyre Borough Council	305,435
Wyre Forest District Council	305,508
City of York Council	403,458
Wales	
Blaenau Gwent County Borough Council	340,407
Bridgend County Borough Council	494,803
Caerphilly County Borough Council	689,507
Cardiff City Council	1,371,368
Carmarthenshire County Council	561,895
Ceredigion Council	211,832
Conwy County Borough Council	420,006
Denbighshire County Council	379,369
Flintshire County Council	438,759
Gwynedd Council	351,929
Isle of Anglesey County Council	226,283
Merthyr Tydfil Borough Council	237,984
Monmouthshire County Council	245,751
Neath Port Talbot County Borough Council	629,102
Newport City Council	611,268
Pembrokeshire County Council	394,186
Powys County Council	356,333
Rhondda-Cynon-Taff County Borough Council	833,755
Swansea City Council	952,972
Torfaen Borough Council	413,585
Vale of Glamorgan Council	388,561
Wrexham County Borough Council	475,173
Scotland	

Local authority	Administration subsidy (£)
Aberdeen City Council	694,211
Aberdeenshire Council	487,618
Angus Council	378,762
Argyll and Bute Council	298,092
Clackmannanshire Council	243,760
Comhairle Nan Eilean Siar Council	72,781
Dumfries and Galloway Council	578,247
Dundee City Council	827,365
East Ayrshire Council	528,436
East Dunbartonshire Council	223,360
East Lothian District Council	351,145
East Renfrewshire Council	199,796
City of Edinburgh Council	1,775,114
Falkirk District Council	597,534
Fife Council	1,421,133
Glasgow City Council	4,055,105
Highland Council	707,899
Inverclyde District Council	420,008
Midlothian Council	311,951
Moray Council	256,430
North Ayrshire Council	703,196
North Lanarkshire Council	1,477,341
Orkney Islands Council	64,869
Perth and Kinross Council	388,219
Renfrewshire Council	735,556
Scottish Borders Council	387,069
Shetland Islands Council	60,695
South Ayrshire Council	463,365
South Lanarkshire Council	1,208,944
Stirling Council	292,591

Local authority	Administration subsidy (£)
West Dunbartonshire Council	475,688
West Lothian Council	722,186”.

EXPLANATORY NOTE

(This note is not part of the Order)

This Order amends the Income-related Benefits (Subsidy to Authorities) Order 1998 (S.I. 1998/562) ("the 1998 Order") which provides for the calculation and payment of housing benefit subsidy to local authorities in England, Wales and Scotland which administer housing benefit. Sections 140C(4) and 140F(2) of the Social Security Administration Act 1992 (c. 5) authorise the making, revocation or varying of an Order before, during or after the year to which it relates.

Article 3 updates the definition of "HBAP" in article 2 of the 1998 Order to refer to the appropriate version of the Housing Benefit Assurance Process, published on 28th April 2025.

Article 4 provides that the local authority may, in calculating subsidy for the relevant year, limit the amount of deductions for overpayments made in any earlier relevant years to the amount of subsidy local authorities received in respect of those overpayments.

Article 5 and the Schedule substitute Schedule 1 to the 1998 Order, which prescribes the sums used in the calculation of subsidy for the year beginning 1st April 2024.

Article 6 amends Schedule 1ZB to the 1998 Order which prescribes a system for the making of additional payments of subsidy to authorities administering alerts relating to the earnings and pension entitlement of claimants for housing benefit. The amendment provides that the additional amount of subsidy relating to those alerts for the year beginning on 1st April 2024 includes the amounts specified in the Housing Benefit Circular published on 20th December 2024.

Article 7 amends Schedule 1ZC to the 1998 Order which prescribes a system for the making of additional payments of subsidy to authorities verifying the accuracy of information held in respect of the household, income and capital, and general financial circumstances of claimants for housing benefit. The amendment to paragraph 1 of that Schedule updates the definition of "HBAAI" to refer to the most recent version of the Housing Benefit Award Accuracy Initiative, published on 23rd April 2024. The amendments to paragraph 2 of that Schedule update the Schedule to refer to the additional amounts of subsidy payable for the year beginning on 1st April 2024. The amounts were notified by the Secretary of State to local authorities on 23rd April 2024.

Article 8 amends Schedule 4A to the 1998 Order, both to update the rebate proportion figure for 2025/2026 to 0.369 and to set out revised specified amounts "O" and guideline rent increases "P" used when calculating deductions from subsidy under paragraph 2 of Schedule 4A. The amendments to Schedule 4A have effect for the purposes of determining subsidy payable for the year beginning on 1st April 2025 for authorities in Wales.

Hard copies of the circulars referenced in this Order are available by writing to the Department for Work and Pensions, Local Authority Partnership, Engagement and Delivery Division, Peel Park Phase 2, First Floor Blue Zone, Brunel Way, Blackpool, Lancashire FY4 5ES or by emailing lawelfare.lafunding@dwp.gov.uk.

A full impact assessment has not been produced for this instrument as no, or no significant, impact on the private, voluntary or public sector is foreseen.

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