EXPLANATORY MEMORANDUM TO

THE NORWICH (ELECTORAL CHANGES) ORDER 2019

2019 No. 199

1. Introduction

1.1 This explanatory memorandum has been prepared by the Local Government Boundary Commission for England and is laid before Parliament by Command of Her Majesty.

2. Purpose of the instrument

2.1 The Order provides for new city wards and numbers of councillors for Norwich City Council at the city elections in 2019 and thereafter.

3. Matters of special interest to Parliament

Matters of special interest to the Joint Committee on Statutory Instruments

3.1 None.

Matters relevant to Standing Orders Nos. 83P and 83T of the Standing Orders of the House of Commons relating to Public Business (English Votes for English Laws)

3.2 As the instrument is subject to negative resolution procedure there are no matters relevant to Standing Orders Nos. 83P and 83T of the Standing Orders of the House of Commons relating to Public Business at this stage.

4. Extent and Territorial Application

4.1 The territorial extent of this instrument is England and Wales.

4.2 The territorial application of this instrument is England.

5. European Convention on Human Rights

5.1 As the instrument is subject to negative resolution procedure and does not amend primary legislation, no statement is required.

6. Legislative Context

6.1 The Commission has power under section 59 of the Local Democracy, Economic Development and Construction Act 2009 (the 2009 Act) to make an order giving effect to recommendations contained in a report, prepared under section 58(4) of the 2009 Act, after conducting an electoral review under section 56(1) of that Act. This instrument is being made to give effect to the Commission's recommendations for new electoral arrangements set out in its report prepared following an electoral review of Norwich City Council.

7. Policy background

What is being done and why?

7.1 The purpose of an electoral review is to decide on the appropriate electoral arrangements including the number of councillors and the names, number and

boundaries of wards or divisions for a specific local authority. The Commission began the electoral review of Norwich City Council in October 2017. The Commission decided to conduct the review as, based on the December 2016 electorate figures, one ward, University, had an electoral variance of greater than 30%.

7.2 An electoral review aims to ensure that the number of electors represented by each county or district councillor is as close to equal as possible, but the recommendations must also have regard to community identities and interests and the need for effective and convenient local government. To achieve these aims, the Commission tries to ensure that the number of electors per councillor in every division or ward is as close as possible to the average for the authority, but is happy to show flexibility in moving away from the average based on the evidence provided during the consultation stages of the review. Following a four-stage review process the Commission published its 'New electoral arrangements for Norwich City Council - Final recommendations'[1] on 6 November 2018.

7.3 The Order provides for changes to the electoral arrangements for Norwich City Council at its elections in 2019 as recommended by the Commission. The existing wards of the council will be replaced by 13 new ones, each of which will return three councillors. None of the recommended wards will have an electoral variance of greater than 10% from the authority average by 2023.

8. European Union (Withdrawal) Act/Withdrawal of the United Kingdom from the European Union

8.1 This instrument does not relate to withdrawal from the European Union.

9. Consolidation

9.1 This Instrument does not amend or revoke any legislation.

10. Consultation outcome

10.1 The Order gives effect to recommendations that were consulted on during the review of electoral arrangements from January 2018 to September 2018. During the course of the review, the Commission received approximately 112 representations. The consultations involved the City Council, local MPs, local residents and other interested parties. There was an initial ten-week consultation, during which the Commission asked for proposals on the most appropriate number of councillors and ward boundaries for the city. The Commission considered that a council size of 39 would ensure effective and convenient local government for the authority. Having considered the submissions received, the Commission published its 'New electoral arrangements for Norwich City Council - Draft recommendations'[2] on 3 July 2018. Following a ten-week consultation on the draft recommendations, the Commission considered the further evidence received and published its final recommendations.

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[1] http://s3-eu-west-2.amazonaws.com/lgbce/Reviews/Eastern/Norfolk/Norwich/Final%20Recs/Norwich%20Report%20Web.pdf

[2] http://s3-eu-west-2.amazonaws.com/lgbce/Reviews/Eastern/Norfolk/Norwich/Draft%20Recs/Norwich%20Report%20Web.pdf

10.2 In response to the consultation on the draft recommendations, the Commission modified its recommendations for Mancroft and Thorpe Hamlet wards because of submissions received that argued the areas east and west of St Augustines Street were a cohesive community that should remain in Mancroft ward. It also proposed modifications to ward boundaries in Catton Grove, Crome, Eaton, Lakenham, Mile Cross, Nelson, Town Close and University.

10.3 The Commission confirmed its draft recommendations for the remainder of the city as final.

10.4 A detailed analysis of the outcome of the consultation is set out in the report 'New electoral arrangements for Norwich City Council - Final recommendations' which is available at http://s3-eu-west-2.amazonaws.com/lgbce/Reviews/Eastern/Norfolk/Norwich/Final%20Recs/Norwich%20Report%20Web.pdf

11. Guidance

11.1 The Commission does not intend to issue any guidance alongside this instrument. This is not considered necessary as the Order is self-explanatory and gives effect to recommendations following consultation with interested parties as to the changes to electoral arrangements.

12. Impact

12.1 There is no impact on business, charities or voluntary bodies.

12.2 The impact on the public sector will be limited to the area for which the Order makes provision. The one-off cost of producing the map referred to by the instrument is to be funded by the Commission. The one-off cost of amending the electoral register to reflect the new wards is to be funded by Norwich City Council.

12.3 An Impact Assessment has not been prepared for this instrument.

13. Regulating small business

13.1 The legislation does not apply to activities that are undertaken by small businesses.

14. Monitoring & review

14.1 The Commission will have no role in monitoring the Council's implementation of the Norwich (Electoral Changes) Order 2019. The Commission is not required to undertake such monitoring; that is a matter for the relevant officers of Norwich City Council. The Order will be reviewed insofar as the Commission continually monitors local authorities in England to identify any that meet its criteria for electoral reviews.

15. Contact

15.1 Marcus Bowell, Director of Strategy & Communications at the Local Government Boundary Commission for England (Telephone: 0330 500 1250 or email: marcus.bowell@lgbce.org.uk) can be contacted with any queries regarding the instrument.