EXPLANATORY MEMORANDUM TO

THE PENSIONS INCREASE (REVIEW) ORDER 2017

2017 No. 417

1. Introduction

1.1 This explanatory memorandum has been prepared by HM Treasury and is laid before Parliament by Command of Her Majesty.

2. Purpose of the instrument

2.1 This Order will come into force on 10 April 2017 and makes provision for the annual increase of official pensions (as defined in the Pensions (Increase) Act 1971). The Order provides for an increase of 1 per cent from 10 April 2017 for all official pensions, except for those which have been in payment for less than a year, which will receive a pro-rata increase.

3. Matters of special interest to Parliament

Matters of special interest to the Joint Committee on Statutory Instruments

3.1 None.

Other matters of interest to the House of Commons

3.2 As this instrument is subject to negative resolution procedure and has not been prayed against, consideration as to whether there are other matters of interest to the House of Commons does not arise at this stage.

4. Legislative Context

4.1 Sections 59 and 59A of the Social Security Pensions Act 1975 ("the 1975 Act") provide that the Minister for the Civil Service shall, by order, provide that the annual rate of an official pension may be increased by the same percentage as that specified in the annual direction given by the Secretary of State for Work and Pensions pursuant to section 151 of the Social Security Administration Act 1992 ("the 1992 Act"). This enabling power was transferred to HM Treasury by virtue of the Transfer of Functions (Minister for the Civil Service and Treasury) Order 1981 (S.I. 1981/1670).

4.2 Under section 59(7) of the 1975 Act, section 59 of that Act has effect as if it were contained in the Pensions (Increase) Act 1971 ("the 1971 Act"). The 1971 Act defines certain terms, section 8(2) provides for when a pension "begins" for the purposes of the Act, and section 9 makes provision as to lump sums. The increase is the percentage (or fraction of the percentage) by which the Secretary of State for Work and Pensions has, by direction under the provisions of section 151(1) of the 1992 Act, increased the sums referred to in section 150(1)(c) of that Act. These are the additional pension entitlements accruing to employees in respect of earnings after 5 April 1978.

4.3 The Pensions Increase (Modification) Regulations 2017 modify the provisions of section 59 of the Social Security Pensions Act 1975 by re-defining "base period". This will enable all public service pensions beginning before 11 April 2016 to be uprated by the full amount of the increase provided for in this Order, and not just those beginning before 10 April 2017. No order was made under section 59 last year, because there was no increase in the Consumer Price Index ("CPI") figure for 2016.

5. Extent and Territorial Application

5.1 The instrument extends to all of the United Kingdom.

5.2 The instrument applies to all of the United Kingdom.

6. European Convention on Human Rights

6.1 As the instrument is subject to negative resolution procedure and does not amend primary legislation, no statement is required.

7. Policy background

What is being done and why

7.1 Public service pensions in payment, preserved pensions and preserved lump sums are increased annually to take account of increases in the cost of living so that they maintain their purchasing power. This is done either under the statutory provisions, including the annual order, or under separate analogous arrangements.

7.2 The level of increase is equal to the percentage specified by the Secretary of State for Work and Pensions for the increase of additional pensions in long-term benefits (including State Second Pensions) in the annual direction made under section 151 of the 1992 Act. This increase is equal to the percentage rise in CPI in the twelve months to the preceding September. Since 1987 the increase of official pensions has taken effect from the first Monday of the tax year.

Consolidation

7.3 The instrument does not require a consolidation exercise.

8. Consultation outcome

8.1 This instrument is an annual uprating order that does not require a consultation exercise.

9. Guidance

9.1 Guidance documents on the HM Treasury public website have been updated to reflect the new rates: https://www.gov.uk/government/collections/public-service-pensions-increases.

10. Impact

10.1 There is no impact on business, charities or voluntary bodies.

10.2 The impact on the public sector is an increase in cash payments to pensioners across public service pension schemes. Public service pension schemes use forecast

September CPI assumptions to factor in the uprating of public service pensions provided by the Pensions Increase (Review) Order and the cost impact of price increases is taken into account in forecasts of departmental spending used for the Budget, and in Central Government Supply Estimates.

10.3 An Impact Assessment has not been prepared for this instrument.

11. Regulating small business

11.1 The legislation does not apply to activities that are undertaken by small businesses.

12. Monitoring & review

12.1 The position is subject to review in each tax year (please see paragraph 4.1 above).

13. Contact

13.1 Eloise Kohler at the Treasury (telephone 0207 270 2403 or email eloise.kohler@hmtreasury.gsi.gov.uk) can answer any queries regarding the Order.